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INFO	LOG-00	AID-01	AMAD-01	CIAE-00	OASY-00	DODE-00	EB-01
	EUR-01	OIGO-01	H-01	TEDE-00	INR-00	IO-16	L-01
	ADS-00	MMP-00	M-00	NSAE-00	NSCE-00	OIC-02	OIG-04
	OMB-01	PA-01	PER-01	PM-00	PRS-01	P-01	SNP-00
	SP-00	SR-00	SS-00	STR-01	TRSE-00	T-00	USIE-00
	PMB-00	PRM-10	PRME-01	DRL-09	G-00	/056R	

DRAFTED BY: AF/C:KAISTON:KCA

APPROVED BY: G:TWIRTH

AF:PBUSHNELL

AF/C:ARENDER

G:AJOYCE

DRL/AAA:ECLARK

S/S:MRLINO

S/S-O:BJSTEPHENSON

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FM SECSTATE WASHDC
TO AMEMBASSY BUJUMBURA IMMEDIATE
INFO RWANDA COLLECTIVE
AMEMBASSY LUANDA

C O N F I D E N T I A L STATE 283624

LUANDA FOR OFDA/R. TOOLEY

E.O. 12356: DECL: OADR
TAGS: PREL, PGOV, PHUM, PREF, US, BY
SUBJECT: BURUNDI FORNMIN DISCUSSES PROPOSED INITIATIVES
WITH U/S WIRTH

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1. CONFIDENTIAL - ENTIRE TEXT.

2. SUMMARY. IN AN OCTOBER 14 MEETING WITH BURUNDI
MINISTER OF EXTERNAL RELATIONS JEAN-MARIE NGENDAHAYO AND
MINISTER OF PLANNING SALVATOR NZIGAMASABO, U/S WIRTH
CONGRATULATED BURUNDI ON THE SUCCESSFUL INSTALLATION OF
THE NEW PRESIDENT AND COALITION GOVERNMENT AND ASKED THE
MINISTERS' OPINION ON SEVERAL INITIATIVES UNDER
CONSIDERATION. NGENDAHAYO SAID THE BURUNDI GOVERNMENT IS
PRESSING FOR A REGIONAL REFUGEE CONFERENCE. HE WELCOMED

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ASSISTANCE TO THE BURUNDI JUDICIARY BUT OPPOSED CREATION OF AN INTERNATIONAL TRIBUNAL TO PROSECUTE THOSE RESPONSIBLE FOR LAST YEAR'S COUP ATTEMPT, POLITICAL ASSASSINATIONS, AND SUBSEQUENT ETHNIC MASSACRES. HE QUESTIONED THE NEED FOR ANOTHER REGIONAL (AFRICAN) CONFERENCE ON CIVIL/MILITARY RELATIONS AND SAID HE WOULD PREFER TO HAVE OFFICERS FROM THE U.S. AND OTHER DEVELOPED COUNTRIES VISIT AND ADVISE BURUNDI ON HOW BEST TO ADDRESS BURUNDI'S UNIQUE MILITARY PROBLEMS. NGENDAHAYO THOUGHT

INCREASING THE NUMBER OF OAU MONITORS BEYOND THE AUTHORIZED LIMIT OF 47 WAS UNNECESSARY AND COULD BE COUNTERPRODUCTIVE. HE ALSO COMPLAINED ABOUT THE OUTGOING BURUNDI AMBASSADOR'S REFUSAL TO ACCEPT HIS RECALL BY THE GOVERNMENT. END SUMMARY

3. NGENDAHAYO AND NZIGAMASABO VISITED WASHINGTON FOLLOWING A TRIP TO NEW YORK FOR THE UNGA. THEY WERE ACCOMPANIED BY FOREIGN MINISTRY DIRECTOR GENERAL FOR EUROPE AND THE AMERICAS AMBASSADOR BALTHAZAR HABONIMANA

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AND THE CHARGE OF THE BURUNDI EMBASSY. U/S WIRTH WAS JOINED BY AF DAS PRUDENCE BUSHNELL, DRL/BA DEPUTY DIRECTOR ELIZABETH CLARK, G SPECIAL ASSISTANT ANNE JOYCE, AND BURUNDI DESKOFF KEVIN AISTON. (THE BURUNDI DELEGATION'S OTHER MEETINGS ARE REPORTED SEPTEL.)

THE NEW GOVERNMENT

4. U/S WIRTH CONGRATULATED BURUNDI ON THE SUCCESSFUL INSTALLATION OF THE NEW PRESIDENT AND COALITION GOVERNMENT AND ASKED THE FOREIGN MINISTER HOW THE NEW ADMINISTRATION IS WORKING OUT. NGENDAHAYO REPLIED THAT FRODEBU WAS ABLE TO FIND GOOD PARTNERS IN THE OPPOSITION AND THEY ARE WORKING WELL AS A TEAM. HE NOTED THAT FOUR SMALL PARTIES REFUSED TO JOIN THE MULTIPARTY CONSENSUS AND THAT, ALTHOUGH THE PARTIES WERE SMALL, THEY COULD STILL TRY TO DESTABILIZE THE SITUATION.

REGIONAL REFUGEE CONFERENCE

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5. U/S WIRTH ASKED ABOUT THE POSSIBILITY OF A REGIONAL REFUGEE CONFERENCE. NGENDAHAYO NOTED THAT THE BURUNDIANS HAD PROPOSED SUCH A CONFERENCE AT THE OAU SUMMIT IN TUNIS AND THAT THEY ARE MAKING THE SAME PROPOSAL IN THE UNGA. HE SAID THAT THEY HAVE RECEIVED STRONG SUPPORT FOR THE IDEA. U/S WIRTH SAID WE HAVE BEEN ENCOURAGING THE IDEA, AS WELL, AND ASKED THE MINISTER TO LET US KNOW IF THEY

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NEED FURTHER ASSISTANCE IN THIS AREA.

ACCOUNTABILITY/JUDICIAL ASSISTANCE

6. NGENDAHAYO NOTED THAT THE GRB HAS CALLED FOR INVESTIGATIONS INTO LAST OCTOBER'S COUP ATTEMPT, THE MURDER OF PRESIDENT NDADAYE AND OTHERS, AND THE SUBSEQUENT ETHNIC AND POLITICAL MASSACRES; HOWEVER, HE STRESSED THAT BURUNDI IS "ABSOLUTELY AGAINST" ESTABLISHMENT OF AN INTERNATIONAL TRIBUNAL AND DOES NOT WANT TO SEE ITS JUDGES REPLACED BY FOREIGNERS. THEY WOULD WELCOME SUPPORT AND ASSISTANCE TO THEIR DOMESTIC JUDICIAL SYSTEM.

CIVIL/MILITARY RELATIONS

7. U/S WIRTH NOTED THAT DURING HIS RECENT VISIT TO BURUNDI, HE DISCUSSED WITH MILITARY LEADERS THE IDEA OF A REGIONAL CONFERENCE ON CIVIL/MILITARY RELATIONS TO FOLLOW-UP ON LAST YEAR'S CONFERENCE IN BUJUMBURA. NGENDAHAYO NOTED THAT WITH THE CHANGE IN THE GOVERNMENT, THE MINISTER OF DEFENSE IS NEW AND THE LEADERSHIP OF THE ARMY AND POLICE WILL PROBABLY SEE CHANGES, AS WELL. IN HIS PERSONAL VIEW, HOWEVER, A REGIONAL WORKSHOP INVOLVING OTHER AFRICAN MILITARIES WOULD NOT BE USEFUL. THE PROBLEMS BURUNDI FACES WITH ITS ARMY ARE UNIQUE AND CLEAR-CUT; WHAT IS NEEDED, IN NGENDAHAYO'S VIEW, IS FOR

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SENIOR OFFICERS FROM THE U.S. AND OTHER DEVELOPED COUNTRIES TO VISIT AND ADVISE BURUNDI ON THE BEST WAY TO RESOLVE THE PROBLEMS. HE ADDED THAT LAST YEAR'S SEMINAR ONLY REACHED THE HIGHEST LEVELS OF THE MILITARY. A FOLLOW-UP EFFORT SHOULD WORK TO GET THE MESSAGE DOWN TO THE TROOP LEVEL.

THE BACAMURWANKO PROBLEM

8. ECHOING HIS STATEMENTS EARLIER IN THE DAY TO A/S MOOSE (SEPTTEL), NGENDAHAYO COMPLAINED THAT (EX)AMBASSADOR JACQUES BACAMURWANKO HAS GONE "COMPLETELY ASTRAY" AND CONTINUES TO ACT LIKE THE AMBASSADOR DESPITE THE FACT THAT HE HAS BEEN RECALLED BY HIS GOVERNMENT. THE GOVERNMENT HAS GIVEN HIM ONE WEEK TO VACATE THE RESIDENCE AND WILL NOT PERMIT HIM TO ENTER THE NON-PUBLIC AREAS OF THE EMBASSY. NGENDAHAYO WARNED THAT, IF NECESSARY, THE GRB WOULD ASK FOR POLICE SUPPORT, AND SAID HE HOPED THE STATE DEPARTMENT WOULD SUPPORT THE GRB ON THIS ISSUE. U/S WIRTH THANKED THE FOREIGN MINISTER FOR BRINGING THE MATTER TO OUR ATTENTION.

OAU OBSERVERS

9. DAS BUSHNELL SAID THAT IN HER RECENT VISIT, SHE FOUND A CONSENSUS THAT THE OAU OBSERVERS WERE DOING A GOOD JOB.
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SHE ASKED NGENDAHAYO ABOUT INCREASING THE NUMBER OF OBSERVERS TO HELP THE POPULATION FEEL MORE AT EASE WITH THE MILITARY. NGENDAHAYO AND THE PLANNING MINISTER WERE RELUCTANT TO MOVE BEYOND THE 97 ALREADY AUTHORIZED. FIRST, NGENDAHAYO NOTED THAT THE MILITARY OBJECTS TO EVEN ONE FOREIGN SOLDIER BEING SENT TO BURUNDI. HOWEVER, THE MILITARY HAS INDICATED THAT SENDING OFFICERS IS ACCEPTABLE, SINCE THIS DOES NOT OFFEND THE MILITARY'S "DIGNITY." A TOTAL OF 47 WERE ULTIMATELY AGREED TO, AND THE GRB AND MILITARY HAVE JUST DECIDED TO HAVE THE OAU DEPLOY THE FULL NUMBER. IN NGENDAHAYO'S VIEW, GOING BEYOND THAT NUMBER IS UNNECESSARY, WOULD RAISE SUSPICIONS, AND WOULD BE COUNTERPRODUCTIVE. THE PLANNING MINISTER

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SECONDED NGENDAHAYO'S REMARKS AND NOTED THAT BURUNDI IS
VERY FRAGILE AND PROVOCATIVE ACTIONS SHOULD BE AVOIDED.

POPULATION ISSUES

10. U/S WIRTH ASKED ABOUT THE POPULATION PROGRAM.
NGENDAHAYO REPORTED THAT THE MINISTER OF SOCIAL ACTION,
EMILIENNE MINANI, WHO HAD ATTENDED THE CAIRO CONFERENCE,
WAS NOT KEPT ON IN THE NEW GOVERNMENT. U/S WIRTH NOTED
THAT AMB. KRUEGER WANTED TO TALK TO THE NEW GOVERNMENT
ABOUT POPULATION ISSUES, AND NGENDAHAYO REPLIED THAT THE
NEW MINISTER OF INTERIOR WOULD HAVE THE POPULATION
PORTFOLIO.

11. MINIMIZE CONSIDERED. CHRISTOPHER

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